Lakshman Kadirgamar Institute of International Relations and Strategic Studies - 2020

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- 1. Financial Statements

1.1 Qualified Opinion

The audit of the financial statements of the Lakshman Kadirgamar Institute of International Relations and Strategic Studies for the year ended 31 December 2020 comprising the statement of financial position as at 31 December 2020 and the statement of financial performance, statement of changes in equity and cash flow statement for the year then ended, and notes to the financial statements, including a summary of significant accounting policies, was carried out under my direction in pursuance of provisions in Article 154(1) of the Constitution of the Democratic Socialist Republic of Sri Lanka read in conjunction with provisions of the National Audit Act No. 19 of 2018 and the Financial Act No. 38 of 1971. My comments and observations which I consider should be report to Parliament appear in this report.

In my opinion, except for the effects of the matters described in Paragraph 1.5 of this report, the accompanying financial statements give a true and fair view of the financial position of the Institute as at 31 December 2020 and of its financial performance and its cash flows for the year then ended in accordance with Sri Lanka Public Sector Accounting Standards .

1.2 Basis for Qualified Opinion

My opinion is qualified based on the matters described in Paragraph 1.5 of this report.

I conducted my audit in accordance with Sri Lanka Auditing Standards (SLAuSs). My responsibility, under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my qualified opinion.

1.3 Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation of financial statements that give a true and fair view in accordance with Sri Lanka Public Sector Accounting Standards, and for such internal control as management determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Institute's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intend to liquidate the Institute or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Institute's financial reporting process.

As per Section 16 (1) of the National Audit Act No. 19 of 2018, the Institute is required to maintain proper books and records of all its income, expenditure, assets and liabilities, to enable annual and periodic financial statements to be prepared.

1.4 Auditor's Responsibility on the Audit of Financial Statements

My objective is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Sri Lanka Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to

influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Sri Lanka Auditing Standards, I exercise professional judgment and maintain professional skepticism throughout the audit. I also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtained an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal control.
- Evaluated the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the management.
- Concluded on the appropriateness of the Management's use of the going concern basis of the Institute on accounting and based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Institute's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. However, future events or conditions may cause to cease to continue as a going concern.

• Evaluated the structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

The scope of the audit also extended to examine as far as possible, and as far as necessary the following.

- Whether the organization, systems, procedures, books, records and other documents have been properly and adequately designed from the point of view of the presentation of information to enable a continuous evaluation of the activities of the Institute and whether such systems, procedures, books, records and other documents are in effective operation;
- Whether the Institute has complied with applicable written law, or other general or special directions issued by the governing body of the Institute;
- Whether it has performed according to its powers, functions and duties; and
- Whether the resources had been procured and utilized economically, efficiently and effectively within the time frames and in compliance with the applicable laws.

1.5 Audit Observations on Preparation of Financial Statement

1.5.1 Non-compliance with Sri Lanka Public Sector Accounting Standards

The following observations are made.

Audit Observations

Even though the provisions had (a) been made in proceeding years accrued expenses and also Rs. 7,214,057 amounting to and salaries payable amounting to Rs. 480,000 had been added again to the cumulative profit without being appeared in liabilities furthermore, necessary disclosures regarding that had not been made in the financial statements in accordance with Paragraph 54 of Standard No. 03.

Comments of the Management

This Rs. 7,214,057.00 is an accrued expense which had elapsed for about 10 years. It is difficult also to recognise and ascertain the exact party that should pay for this. Similarly, the relevant officer could not be contacted in respect of amount the of Rs. 480,000 as the salary of a Research Director. Therefore. this writing off was

Recommendation

Disclosures should be made in accordance with the Accounting Standards.

done by making aware of the Board of Management.

Although the most number of **(b)** assets amounting to Rs.14.2 Million had been completely depreciated except for the buildings of the Institute, details of those assets were not submitted to the audit. Similarly, details of assets that are fully depreciated but currently in use had not been disclosed in the financial statements in terms of the Paragraph 92 (b) of the Standard 07.

It is informed that the actions would be taken in accordance with Paragraph 92 (b) of the Standard in future. Disclosures should be made in accordance with the Accounting Standard

1.5.2 Lack of Evidence for Audit

Item	Amount Rs. (Million)	Unavailable Audit Evidence	Comments of the Management	Recommendation
Interest Income		Fixed Deposits	Fixed Deposits	Relevant
of the Training Division	2.1	Renewal Notices	Renewal Notices were submitted to audit.	Renewal Notices should be submitted for the calculation of interest of the year under review.

1.6 Non-compliance with Laws, Rules, Regulations and Management Decisions etc.

The following observations are made.

	Reference to Laws, Rules, Regulations	Non-compliance	Comments of the Management	Recommendation
(a)	Sri Lanka Institute of Strategic Studies (Amendment) Act No. 32 of 2006			
	i. Section 10 (a)	Although the Board of Management of the Institute should appoint an International Advisory Council consisted of five persons, no such Advisory Council had been appointed.	It will act upon as required by re- submitting to the Board of Management in this regard.	An International Advisory Council should be appointed in accordance with the provisions of the Act.
	 ii. Section 10 e (1) and Section 10 e (2) 	Assigning the Bandaranaike International Diplomatic Training Institute to the Lakshman Kadirgamar Institute of International Relations and Strategic Studies with effect from the date on which the Act comes to be enacted, the training programmes and other academic courses should be conducted as a unit of the Institute and although the officers and the employees who have	It will act upon as required by re- submitting to the Board of Management in this regard.	Actions should be taken in accordance with the provisions of the Act.

		service of the Institute should be considered as the officers and the employees of the Institute, arrangements had not been made accordingly.		
	iii. Section 10 e (2) (i) and Section	Although all the money which had credited in a certain account maintain by the Bandaranaike International Diplomatic Training Institute should be transferred to the Fund of the Institute, actions had not been taken accordingly.	It will act upon as required by re- submitting to the Board of Management in this regard.	Actions should be taken in accordance with the provisions of the Act.
(b)	Treasury Circular No. 842 dated 19 December 1978	A Register of Fixed Assets had not been maintained in respect of the Fixed Assets valued at Rs.6,362,668.	Actions are being taken to maintain a Register of Fixed Assets.	Actions should be taken in accordance with the provisions of the Circular.
(c)	Public Administration Circular No. 09/2009 dated 16 April 2009	The Institute had not taken actions to install a finger scanner and the overtime expenses had been made based on the period which was not ascertained by a finger scanner in terms of the Circular.	It was discussed on the installation of a finger scanner machine at the Board of Management and because it had ended without a consent, it was difficult to take further actions. It is kindly informed that the necessary actions would be taken by submitting this again to the Board of Management.	Arrangements should be made to obtain confirmations from the finger scanner machine when paying overtime allowances.

(d) Public

Enterprises Circular No. PED/12of 02 June 2003 (i) Section Necessary Actions should be Although the Annual 1.6.5.3 Reports for a particular arrangements will taken in year should be tabled in be made to table accordance with Parliament before 31 the Annual Reports the provisions of May of the following in Parliament. the Circular. year, the Institute had not tabled its' Annual Reports in Parliament from 2007 to 30 June 2021. Although schemes Actions should be (ii) Section for Actions are being 11.9.3.1 recruitment with taken in and taken the promotion should be Ministry of Foreign accordance with prepared for each post, the provisions of Affairs for the Scheme а of preparation of a the Circular. Recruitment Scheme of and Promotion for the Recruitment Institute had not been regarding the posts of this Institute. prepared and approved. Paragraph 02 (v) All the recruitments / After Actions should be **(e)** completing of Management vacancies should the (d) above, in be taken Circular filled only under the actions will with No. be accordance the provisions of 02/2020 dated salary/ salary code taken to obtain the 26 October 2020 given to the relevant necessary approval the Circular. post by the Department from the of Management Department of Services and even Management it has been Services in respect though stated that the of salaries and determination of staff allowances after salaries and allowances that. should not be done by each institution, such

requirements had not

been fulfilled.

(f)	Government Procurement Guideline 2006 i. Guidelines 4.2.1 and 4.2.2	A Master Procurement Plan and a Procurement Timetable had not been prepared.	It is informed as it is intended to take actions to make a Procurement Plan and its' ancillary activities.	Actions should be taken in accordance with the Guideline.
	ii. Guideline 5.4.8	Performance Securities had not been obtained in respect of three contract works valued at Rs. 2,836,417.	It is informed that the steps will be taken to obtain a Performance Security in future.	Actions should be taken in accordance with the Guideline.

2. Financial Review

2.1 Financial Results

The operating result for the year under review was a surplus of Rs. 7,397,748 and the corresponding surplus for the preceding year was Rs. 30,183,190. Accordingly, a deterioration of Rs. 22,785,442 in the financial result was observed. The decrease in course fee income and project income by Rs. 22,783,538 had mainly attributed to this deterioration.

3. Operating Review

3.1 Management Inefficiencies

The following observations are made.

Audit Observations

(a) Even though, as a result of the Training Division which should be affiliated to the Institute was established at the Bandaranaike Memorial International Conference Hall despite there is space within the institution, a sum of Rs. 23,565,632 had been paid

Comments of the Management

Ii is informed that the Bandaranaike International Embassy Training Institute has been established on the premises of the Lakshman Kadirgamar Institute for International Relations and Strategic Studies as per the decisions of the Ministry of

Recommendation

It should act economically and effectively when

incurring expenses.

as rent from the year 2016 to 2020 without taking actions to maintain on the premises itself.

- **(b)** Even though the approval with regard to the establishment of the Institute has been granted to transfer the ownership of the property at No. 24, Horton Place, Colombo 07 to the Institute by exercising the powers vested in His Excellency the President under the State Land Ordinance in terms of Section (a) of the Cabinet Decision No. අමප 003/214/0202/06 dated 23 February 2006, actions had not been taken to take over the property.
- **3.2 Operating Inefficiencies**

Audit Observations

The Training Division of the Institute had commenced three courses for the 2019/2020 academic year and those had been completed in the year 2020. There was a less percentage such as 44 per cent, 53 per cent and 49 per cent respectively out of the students who had registered for those courses and completed the courses. External Affairs and the Board of Management.

Activities are being done to acquire the property at 24 Horton Place, Colombo 07 Actions should be taken to take over the ownership of the property to the Institute.

Comments of the Management

The personal reasons of the students for stopping of the course had affected.

Recommendation

Arrangements should be made to direct students to the end of the course.